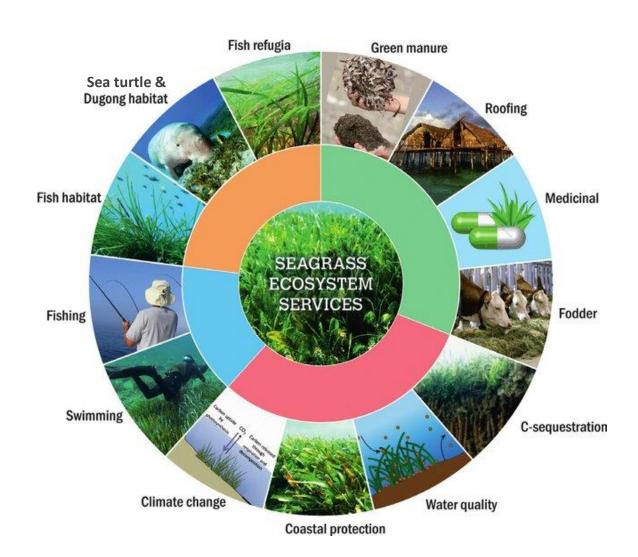


# Seagrasses benefit wildlife and people

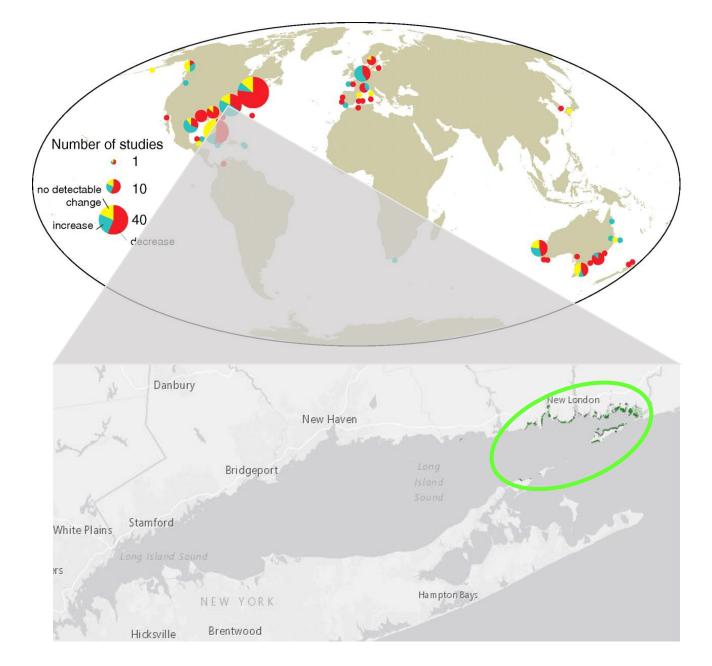


- Support biodiversity and provide critical habitat for species like summer flounder, black seabass, lobster, bay scallops, sea turtles, and brant geese
- Sustain 20% of the world's largest fisheries
   1 ha of seagrass can produce US\$24,000 year<sup>-1</sup> in commercially important fish
- Improve water quality
  - absorb nitrogen, generate oxygen
- Dampen wave energy, reduce coastal erosion
  - leaves, roots and rhizomes trap and stabilize sediment
- Serve as blue carbon sinks
  - sequestering CO2 and storing it in the sediment beneath its roots

Sources: Ramesh et al. 2019. Importance of seagrass management for effective mitigation of climate change. In *Coastal Management* (pp. 283-299). Academic Press; Howard et al. 2017. Clarifying the role of coastal and marine systems in climate mitigation. *Frontiers in Ecology and the Environment* 15(1):42-50, Blandon & Ermgassen. 2014. Quantitative estimate of commercial fish enhancement by seagrass habitat in southern Australia.; *Estuarine, Coastal and Shelf Science* 141: 1-8; Pendleton et al. 2012. Estimating global blue carbon emissions from conversion and degradation of vegetated coastal ecosystems. PLoS ONE 7(9): e43542; Unsworth et al. (2019). Global challenges for seagrass conservation. *Ambio* 48, 801–815.

# Seagrasses are disappearing

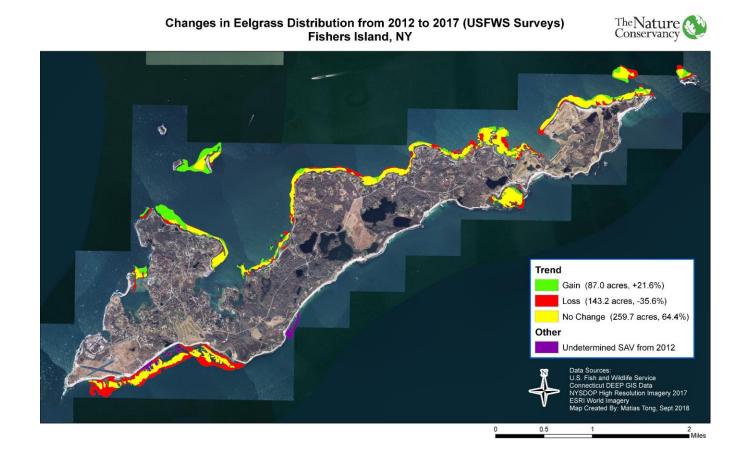
- Globally, ~30% of all seagrasses have been lost.
- Between 1940-1990, the rate of decline increased from 1% to 7% year <sup>-1</sup>
- Major drivers of decline:
  - Nitrogen pollution
  - Climate change
  - Physical damage
  - Biological impacts
- In the northeastern USA, eelgrass ecosystems (Zostera marina) are in critical decline.
- In Long Island Sound, less than 10% of the historic extent of eelgrass remains



Sources: Short et al. (2011). <u>Extinction risk assessment of the world's seagrass species</u>. Biological Conservation 144 (7), 1961-1971; Waycott, M. et al. (2009). <u>Accelerating loss of seagrasses across the globe threatens coastal ecosystems</u>. *PNAS*. 106 (30), 12377-12381.

# Protecting seagrasses in Long Island Sound (LIS) Fishers Island, New York

- 24% of remaining eelgrass in LIS
  - Eelgrass in good condition, but at risk
  - 14% net loss from 2012-17
- Enabling legislation
  - Seagrass Protection Act (NY Env. Conservation Law 13-0705)
  - Requires the State to designate
     Seagrass Management Areas (SMA)
- History of community-based leadership with established local conservation institutions



# Fishers Island Seagrass Management Coalition

In 2017, the Henry L. Ferguson Museum and the Fishers Island Conservancy, with support from The Nature Conservancy, formed the Fishers Island Seagrass Management (FISM) Coalition to initiate a collaborative planning process for protecting the island's enduring eelgrass ecosystem.









The FISM Coalition is a local group comprised of 20 island community stakeholder representatives that directly depend upon, interact with, or may affect the island's coastal and marine habitats.

Henry L. Ferguson Museum
Fishers Island Conservancy
Town of Southold
Island Community Board
Fishers Island Harbor
Committee
Fishers Island Development
Corp.
Fishers Island School
Fishers Island Ferry District
Fishers Island Yacht Club
Pirates Cove Marina



Commercial Fishing
Aquaculture
Diving
Spearfishing
Recreational Fishing
Contracted Ferries
Landscapers
Hay Harbor Club
Fishers Island Club











**Vision:** Fishers Island's thriving eelgrass ecosystem supports healthy marine systems, protects our coastal shorelines, and helps sustain our community's connection between the environment and our quality of life.

#### **Conservation Goals:**

- 1. 100% of the island's seagrass is effectively managed to sustain seagrass at a level that is greater than or equal to the 2017 extent of 347 acres (i.e., no net loss)
- 2. Maximize seagrass protection levels within SMAs
- 3. Maximize suitable area for eelgrass recovery or restoration with SMAs
- 4. Reduce nitrogen loading to SMAs from land-based sources on the island

# Fishers Island Seagrass Management (FISM) Planning

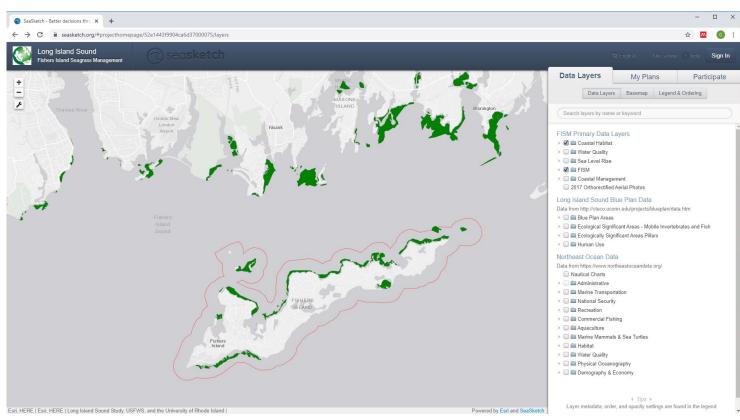
## A community-driven Marine Spatial Planning Process

#### Led by the FISM Coalition

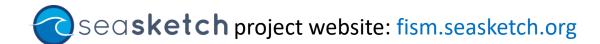
- in cooperation with Town of Southold and NY State Dept. of Environmental Conservation
- technical resources and support provided by The Nature Conservancy

#### Using SeaSketch

- a web-based decision support platform with tools designed for ocean planners, stakeholders and the public
- supports inclusive, transparent, participatory, science-based planning
- facilitated collaborative development of Seagrass Management Area Planning



**Fishers Island Seagrass Management (FISM) Planning Area** (shown in red), with 2017 seagrass ecosystem extent (shown in green), as seen in the FISM SeaSketch project.



### Seagrass Management Area Planning in Long Island Sound using SeaSketch

#### **Data Viewer**

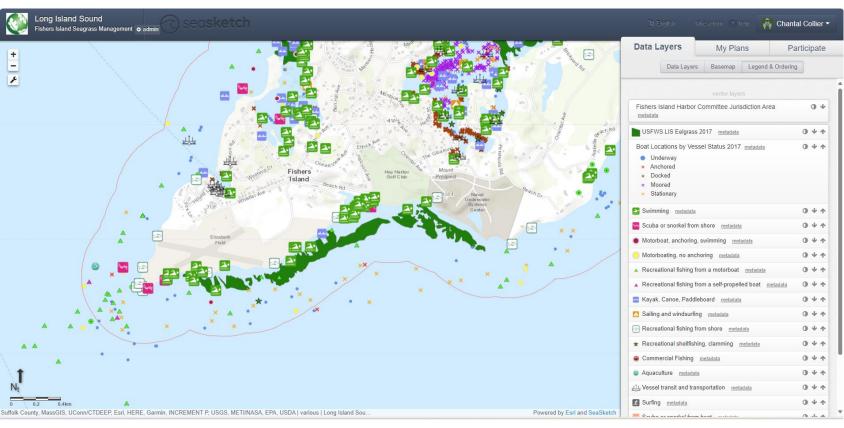
- 300+ data layers uploaded
- Enabled social and ecological data visualization and integration

#### **Survey Tool**

 Aided collection of ocean uses data

#### **Forums**

 Facilitated interactive spatial planning discussions



**Social and ecological data visualization and integration:** Fishers Island Seagrass Management planning area (shown in red), 2017 eelgrass extent (shown in green), with ocean use survey results.

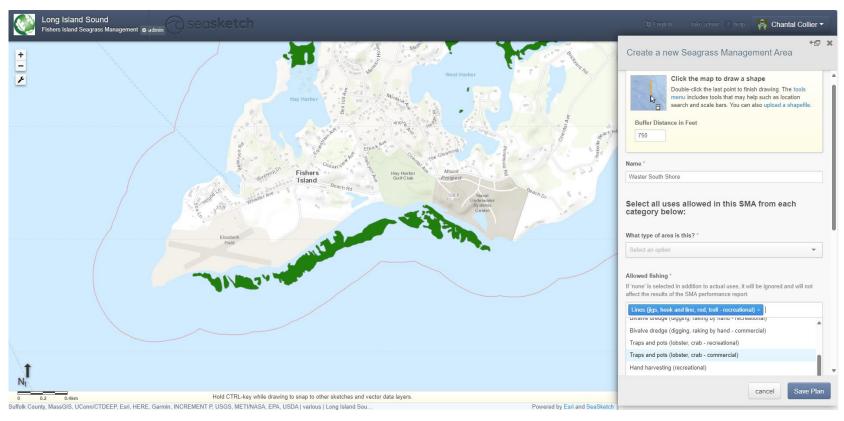




## Design and evaluation of Seagrass Management Areas (SMA) using SeaSketch

#### **Planning Tool**

- Supported creation of custom analytics, based on Fishers Island Seagrass Management Coalition conservation goals
- Enabled SMA scenarios to be developed by stakeholders



Customized analytics facilitated the design and evaluation of proposed Seagrass Management Areas.





Developing Performance Measures from Conservation Goals to build Custom Analytics in SeaSketch

1
FISM
Goal/Target

2
Indicator

Description

Analytics
Built in SeaSketch





Performance
Measures for
Fishers Island
Seagrass
Management Area
Planning Analytics

<del>-</del>	_			3						
FISM Target/Goal	Indicator	Description	Metric	Score	Notes & References					
100% of seagrass is effectively managed to sustain seagrass at ≥ to the 2017 extent of 347 acres (i.e. no net loss)	Seagrass Ecosystem Composition	a measure of the extent of the target ecosystem types present within the SMA boundaries	Percent of existing or recent seagrass ecosystem	0 = no seagrass 1 = <25% seagrass 2 = 26-50% seagrass 3 = 51-75% seagrass 4 = >75% seagrass	Calculate acreage and percent of 2017 seagrass extent in SMA. Show a table of percent existing, no-change and lost seagrass area (2012-17).					
Maximize seagrass ecosystem protection levels within SMAs.	Seagrass Ecosystem Protection	a measure of the level of protection of biodiversity from extractive and destructive activities within the SMA boundaries	Protection level <sup>1,2</sup>	0 = not protected 1 = minimally protected 2 = lightly protected 3 = highly protected 4 = fully protected	To stabilize ecosystems and prevent further decline, scientists recommend protecting at least 30% of marine ecosystems in highly or fully protected areas. (BirdLife International et al., 2019; IUCN, 2016). Protection level analytics are based on research from Horta e Costa et al., 2016; Oregon State University et al., 2019.					
Maximize suitable area for eelgrass recovery or restoration with SMAs.	Eelgrass Site Suitability	a measure of the extent of benthic habitat suitable for eelgrass colonization present within the SMA boundaries that did not contain eelgrass in 2017	Percent non- seagrass benthic area that is suitable for eelgrass	0 = no suitable area beyond 2017 extent 1 = <10% of non-eelgrass area could support eelgrass (≥50 threshold) 2 = 10-20% of non-eelgrass area could support eelgrass (≥50 threshold) 3 = >20% of non-eelgrass area could support eelgrass (≥50 threshold) AND LESS THAN half of that area is highly suitable for eelgrass (≥88 threshold) 4 = >20% of non-eelgrass area could support eelgrass (≥50 threshold) AND at least half of that area is highly suitable for eelgrass (≥88 threshold)	When choosing restoration sites, suitability model scores should be greater than 88 in some portion of the restoration site, though values above 50 may also be supportive of eelgrass. It is important to note that mature eelgrass beds modify the environment and are more resilient to stressors due to their larger size and dense coverage. A restoration planting is typically conducted in areas considered very well suited to eelgrass because newly planted beds are more sensitive to stressors relative to established beds. This is reflected in the minimum score of 88 for restoration plantings and a minimum score of 50 for established beds. (Vaudrey et al., 2013)					
Reduce nitrogen loading to SMAs from land-based sources on the island (e.g. fertilizer use and wastewater)	Watershed Protection Level	a measure of the level of protection of seagrass from land- based sources of nitrogen pollution	Protection Level	0 = not protected 1 = minimally protected 2 = lightly protected 3 = highly protected 4 = fully protected	(Short et al., 2012; Watson et al., 2018; Woods Hole Group, 2014)					

<sup>&</sup>lt;sup>1</sup> Protection Level Definitions (from the 2019 MPA Guide, see references below):

Minimally protected: extensive extraction and other impacts are allowed while still providing some conservation benefit to the area

Lightly protected: some protection exists but moderate to significant extraction and impacts are allowed

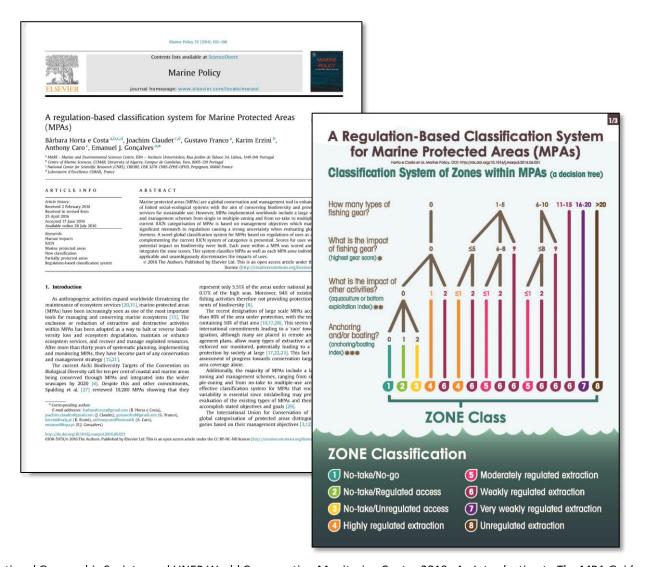
Highly protected: only light extractive activities are allowed, and other impacts are minimized to the extent possible

Fully protected: no extractive or destructive activities are allowed, and all impacts are minimized

<sup>&</sup>lt;sup>2</sup> Classification is based on the allowed uses within an SMA using methods defined in Horta e Costa et al. (2016) and outlined in the classification table below.

# Developing Science-based Seagrass Ecosystem Protection Level Scores





Oregon State University, IUCN World Commission on Protected Areas, Marine Conservation Institute, National Geographic Society, and UNEP World Conservation Monitoring Centre.2019. *An Introduction to The MPA Guide*. <a href="https://www.protectedplanet.net/c/mpa-guide">https://www.protectedplanet.net/c/mpa-guide</a>; Horta e Costa et al. 2016. A regulation-based classification system for marine protected areas. *Marine Policy* 72: 192-198 + appendices. <a href="https://www.sciencedirect.com/science/article/pii/S0308597X16300197">https://www.sciencedirect.com/science/article/pii/S0308597X16300197</a>

## Developing Science-based Seagrass Protection Metrics & Scores

SMA regulation-based use classification system. Use scores are based on the sum of unweighted impact criteria. Scores range from 0 = no impact, 1 = low impact, 2 = medium impact, 3 = high impact. Fishing scores are calculated based on the sum of scores per gear type impact on a) species selectivity, b) size selectivity, and 3) bottom impact. Adapted from Horta e Costa et al. (2016) for nearshore uses occurring at Fishers Island.

Category of use	Use types	Use impact score			
Non-extractive	Partially or unregulated boating	2			
Non-extractive recreational uses    Partially or unregulated boating   Fully regulated   F	Fully regulated boating (no motor or no wake in < 10' of water, no anchoring or conservation moorings)	1			
	SCUBA diving	1			
	Swimming/snorkeling	0			
	Construction of new coastal structures, or the expansion of existing coastal structures, movement of earth material (dredging, excavation, filling, dredge spoil placement, dune building, beach nourishment, grading, clearing/removing vegetation)				
	Reconstruction of existing coastal structures (boat ramps, boat slips, docks, piers, wharves, boardwalks, groins, jetties, breakwaters, bulkheads, seawalls, retaining walls, rip-rap, dams, dikes, weirs, septic systems, roads, driveways, parking lots, bridges, drainage structures, buildings and building accessory structures)				
	Other bottom structures	1			
Aquaculture		3			
	Offshore fish cages	2			
		1			
	Shellfish and algae (bottom culture)	1			
Fishing		8			
	Beach/haul seines or surrounding nets near shore (commercial)	8			
	Bivalve dredge (mechanical - commercial only)	7			
	Gill nets (commercial only)	6			
	Traps (fish - commercial only)	6			
	Lines (jigs, hook and line, rod, troll - recreational)	5			
	Lines (jigs, hook and line, rod, troll - commercial)	3 2 1 1 8 8 7 6 6			
	Bivalve dredge (digging, raking by hand - recreational)	5			
	Bivalve dredge (digging, raking by hand - commercial)	5			
	Traps and pots (lobster, crab - recreational)	4			
	Traps and pots (lobster, crab - commercial)	4			
	Hand harvesting (recreational)	4			
	Hand harvesting (commercial)	4			
	Spearfishing/diving (recreational)	3			
	Spearfishing/diving (commercial)	3			
	Cast nets (recreational)	3			
	Cast nets (commercial)	3			

<sup>&</sup>lt;sup>3</sup> Activities occurring in or adjacent to (300' inland of wetland edge) vegetated and unvegetated flats and shorelines subject to tides, as defined by the NY Tidal Wetlands Act an regulated by NYSDEC. More information about the NYSDEC Tidal Wetlands Permit Program is available at: https://www.dec.ny.gov/permits/6359.html

#### SMA Protection Levels classified by use impacts

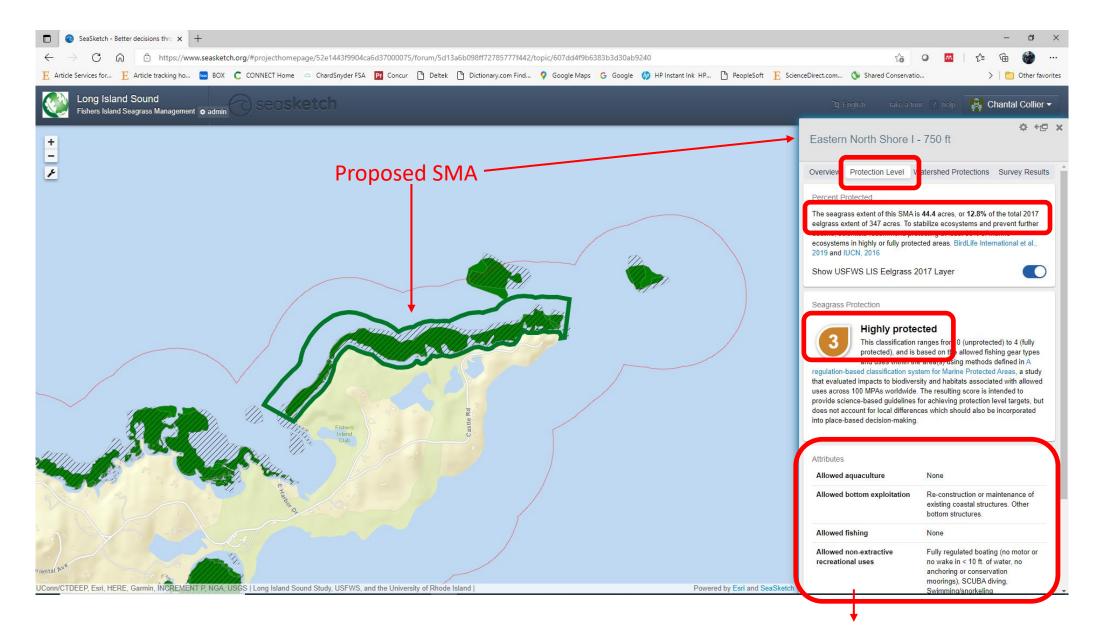
Use classification				
1 – no extraction, no access				
2 - no extraction, regulated access	Use classifications	SMA protection level		
3 – no extraction, unregulated access	1 or 2	Fully protected		
4 – highly regulated extraction	 3 or 4	Highly and and d		
5 – moderately regulated extraction	4 and A	Highly protected		
6 – weakly regulated extraction	5 or 6, and A	Lightly protected		
7 – very weakly regulated extraction	 6 or A	Minimally protected		
A – regulated access	7 and B	Unprotected		
B – unregulated access				

### **SMA Protection Level Definitions,** derived from the 2019 MPA Guide<sup>2</sup>:

- Minimally protected: extensive extraction and other impacts are allowed while still providing some conservation benefit to the area
- Lightly protected: some protection exists but moderate to significant extraction and impacts are allowed
- Highly protected: only light extractive activities are allowed, and other impacts are minimized to the extent possible
- Fully protected: no extractive or destructive activities are allowed, and all impacts are minimized

<sup>&</sup>lt;sup>2</sup> Oregon State University, IUCN World Commission on Protected Areas, Marine Conservation Institute, National Geographic Society, and UNEP World Conservation Monitoring Centre (2019) *An Introduction to The MPA Guide*. https://www.protectedplanet.net/c/mpa-guide

# Developing Seagrass Management Areas (SMA) Scenarios



Summary results for a collection of proposed Seagrass Management Areas (SMA) around Fishers Island

#### Results shown are based on:

- Eelgrass extent in proposed SMAs
- Allowed uses in proposed SMAs
- Fishers Island Seagrass Management Coalition conservation goals:
  - 1. 100% of the island's seagrass is effectively managed to sustain seagrass at a level that is greater than or equal to the 2017 extent
  - 2. Maximize seagrass protection levels within SMAs

			Islets & Rocks alt I			Islets & Rocks alt II		Western South Shore			e	Western North Shore 500' and HH square				Western North Shore 750' and HH square			
	Green=islands Yellow=south shore Blue=north shore	Wicopesset	l Seal Rocks I	South Dumpling & Flat Hammock I	Wicopesset II	Seal Rocks II	South Dumpling & Flat Hammock II	Western South Shore I	Western South Shore II	Western South Shore III	Western South Shore IV	1	II	III	IV	1	п	ш	IV
	Boundary	750'	22' depth	triangle	750'	22' depth	triangle	500'	500'	750'	750'								
Allowed/F	Recommended Uses  Beach/haul seines or surrounding nets near shore (recreational)																		
	Beach/haul seines or surrounding nets near shore (recreational)							×		×									
	Bivalve dredge (mechanical - commercial only)							x		х									
	Gill nets (commercial only)							x		х									
	Traps (fish - commercial only)	×	×	X	×	х	×	x		х		х		х		X		х	
ng Bu	Lines (jigs, hook and line, rod, troll - recreational) Lines (jigs, hook and line, rod, troll - commercial)	X	X	X	X	X	×	X	×	×	X	X	X	×	X	X	X	X	X
Fishing	Bivalve dredge (digging, raking by hand - recreational)	х	×	Х	X	X	×	x	X	х	X	x x	х	x	х	x x	x	x x	Х
正	Bivalve dredge (digging, raking by hand - commercial)							x		x		x		×		×		x	
	Traps and pots (lobster, crab - recreational)	×	x	х	x	х	×					х	х	х	х	х	х	х	Х
	Traps and pots (lobster, crab - commercial)	х	x	х	x	х	х	x		x		х	×	×	х	х	х	х	х
	Hand harvesting (recreational)			-		-	-					X	X	X	X	X	X	X	X
	Spearfishing/diving (recreational) Spearfishing/diving (commercial)	×	X	×	X X	X	x	x x	×	×	×	X X	X X	x	x	X X	x x	X X	x
	ye.		15	11	13	15	11	10	12	10	12	7	11	7	11	7	11	7	11
	nc			1			1	1	1	1	1	2	1	2	1	1	1	1	1
	unsure	9		1			1	2		2									
Exploitation	Construction of <b>new</b> coastal structures, or the expansion of existing coastal structures, movement of earth material (dredging, excavation, filling, dredge spoil placement, dune building, beach nourishment, grading, clearing/removing vegetation)											х	х			x	x		
Bottom Exp	Reconstruction of existing coastal structures (boat ramps, boat slips, docks, piers, wharves, boardwalls, groins, jetties, breakwaters, bulkheads, seawalls, retaining walls, rip-rap, dams, dikes, weirs, septic systems, roads, drieways, parking lots, bridges, drainage structures, buildings and building accessory structures), and other bottom structures							х	x	x	x	х	x	x	x	х	х	x	x
	ye	s 13		14	13		14	13	13	13	13	7							
	no																		
	unsure	9										1							
ua-	Nearshore fish cages Offshore fish cages																		
	Shellfish and algae (suspension culture)											(includes d	(includes d	(includes	d (includes d	(includes o	(includes o	(includes o	(include
4 5	Shellfish and algae (bottom culture)											,	,	,		,	,	,	
	ye			14	13		14	13	13	13	13	9							
	no unsur							2	2	2	2								
a)				x (includes				2	2										
is is	Partially or unregulated boating	X	x	designated															
trac	Fully regulated boating (no wake in < 10' of water, trim up motor,				u u		x (includes												
e e	use of conservation moorings or no anchoring)				х	*	designated	×	×	×	*	x	x	×	^	X	x	x	х
- S	SCUBA diving	х	x	х	x	х	×	x	х	x	х	х	×	×	х	×	x	х	х
2	Swimming/snorkeling	13	х	X 12	X 12	х	X 12	X 14	x 14	X 14	14	X	X	×	Х	х	х	х	X
	X X	15		13	13		13	14	14	14	14	8	8						
	unsure	e					1	1	1	1	1								
	Unregulated fertilizer use and conventional septic systems																		
TO -	Partially regulated fertilizer use only (synthetic time release fert							x	×	×	×	x	х	x	×	x	x	×	х
tion	allowed)																		
ers	Fully regulated fertilizer use only (synthetic time release fert allowed)					-	-												
Watershed Protection	Fully regulated fertilizer use and alternative onsite wastewater treatment systems that reduce nitrogen loading below seagrass tolerance thresholds (<3 g TN m-2 y-1)																		
	ye.	s 13		14	13		14	15	15	15	15	7	8						
	no	0																	
	unsur	2										1							
	Protection Level rotected; 1 = minimally; 2 = lightly; 3 = highly; 4 = fully)	2	2	2	2	2	2	2	2	2	2	1	1	2	2	1	1	2	2
0 = not pr	rotected; 1 = minimally; 2 = lightly; 3 = highly)	n/a	n/a	n/a	n/a	n/a	n/a	1	1	1	1	1	1	1	1	1	1	1	1
otal acre	naga	77	25.4	64.2	77	25.4	64.1	125.6	125.6	185	184.8	322.1	322.4	322.5	322.5	464	462.8	462.5	463.5
	0.000.000	6.2	13.8	33	6.2	13.8	33	36.9	36.9	50.4	50.4	125.7	125.7	125.7	125.7	128.6	128.5	128.4	128.5
cres of s	eaki ass	1.8%	4.0%	9.5%	1.8%	4.0%	9.5%	10.6%	10.6%	14 5%	14.5%	36.2%	36.2%	36.2%	36.2%		37.0%	37.0%	37.09

